

3.17 Geology and Groundwater

The Pacific Northwest is a complex, geologically active region. Bridges are vital links in the transportation system and are often especially vulnerable during seismic events. This section identifies, describes, and evaluates the long-term and temporary effects of geologic hazards, as well as geologic and hydrogeologic (groundwater) conditions. The information presented in this section is based on the Geology and Groundwater Technical Report.

3.17.1 Changes or New Information Since 2013

The Columbia River Crossing (CRC) Final EIS and Record of Decision were completed in 2011, and design refinements were addressed in subsequent NEPA reevaluations in 2012 and 2013. Since then, the following changes and new information have affected the potential impacts to geologic and groundwater resources:

- Additional information about the increased risk for seismicity in the Cascadia Subduction Zone (CSZ).
- Additional consideration of geologic strata in the study area to accommodate new seismic standards.
- Changes to the design of the CRC project's LPA to develop a Modified LPA, including design options.
- Updated assessments of the long-term and temporary benefits and effects of geologic hazards on the Modified LPA.
- Updated engineering to address geological and seismic conditions, including new design requirements established by WSDOT and ODOT in 2020.

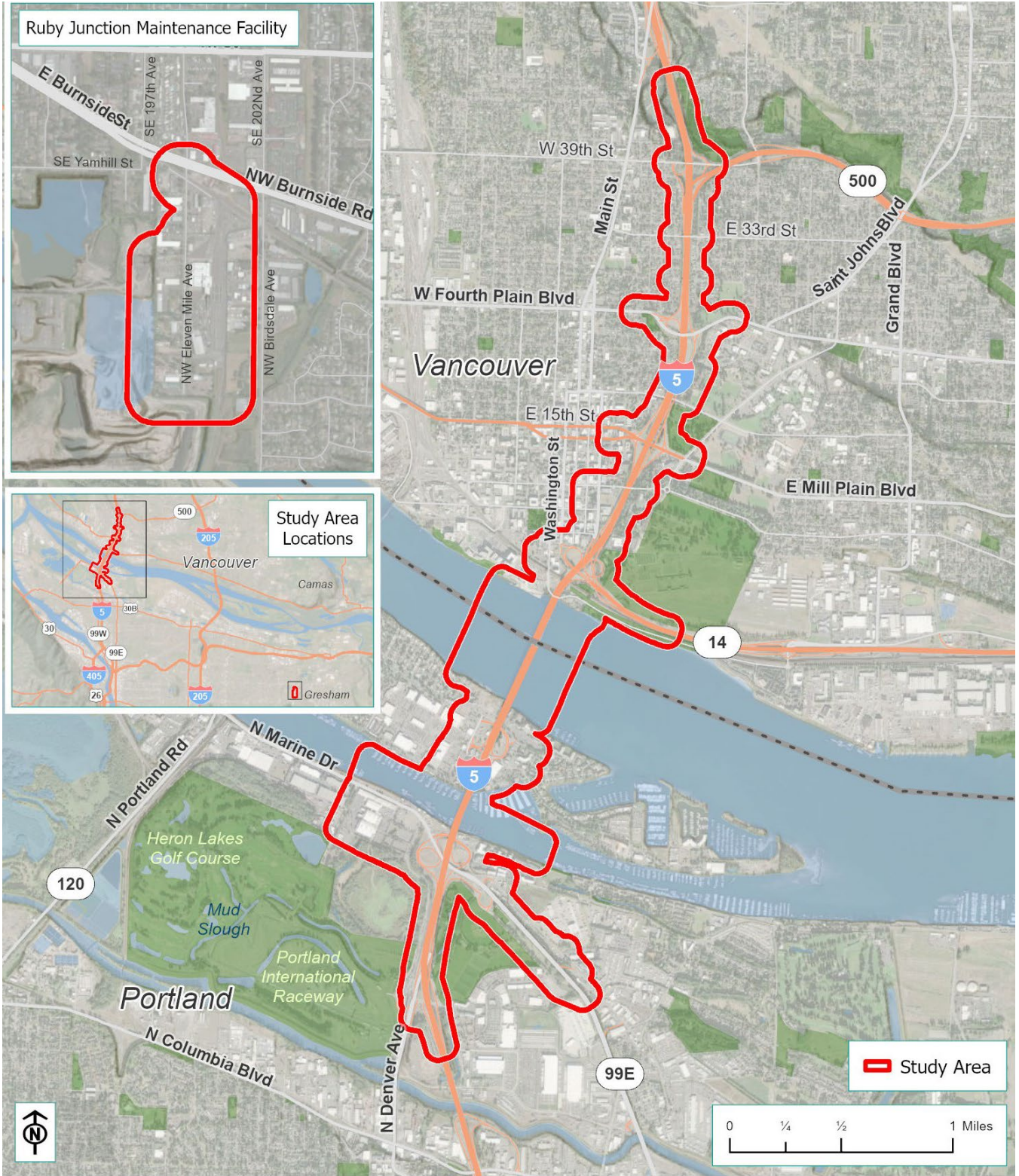
Based on the analysis described in this section, geologic and groundwater resource impacts of the Modified LPA would be similar to the CRC LPA. Despite changes in seismic standards since 2013, both the Modified LPA and CRC LPA would improve seismic resiliency compared to the existing Interstate Bridge. The improved seismic resiliency would improve public safety and structural stability in the event of a seismic event, reduce the potential for soil erosion and slope failure, and decrease the risk of damage to the new Columbia River bridges due to scour from a lahar event.

3.17.2 Existing Conditions

The geology and groundwater study area (Figure 3.17-1) is within the CSZ, a convergent plate boundary system where the Pacific Ocean plate descends beneath the North American plate. The CSZ makes the region subject to serious geologic and seismic hazards such as earthquakes, tsunamis, and volcanic eruptions that can put people and infrastructure at risk. The study area contains specific geologic and groundwater conditions that influence the design, location, and construction techniques.

Interstate Bridge Replacement Program

1 Figure 3.17-1. Geology and Groundwater Study Area



1 **Geologic Resources**

2 The study area is relatively flat, with steeper slopes in the
3 northern portion near Burnt Bridge Creek. Unconsolidated
4 deposits of granular material such as sand, gravel, cobbles,
5 and boulders underlie the study area and surrounding areas.
6 These deposits provide a valuable aggregate mineral resource
7 in the region. In addition, volcanic bedrock occurs deep below
8 the surface.

9 **Geologic Hazards**

10 Several types of earthquakes could occur in the study area.
11 The most damaging potential earthquake would be caused by
12 a shift in a large offshore fault located approximately 120 miles
13 west of I-5. Such a shift could generate an earthquake with a
14 moment magnitude (M_w) as high as $M_w 9.0$. Effects from
15 earthquakes result from ground motion amplification, soil
16 instability, soil liquefaction, lateral spreading, seismic-
17 generated water waves, and earthquake-induced landslides.
18 Although moment magnitude is only one factor contributing
19 to earthquake damage, earthquakes with high moment
20 magnitudes can cause massive destruction.

21 Steep slopes, such as those in the Burnt Bridge Creek area, can
22 be prone to erosion and landslides. However, there is no
23 evidence of notable erosion or landslides in the study area.

24 Volcanic eruptions are not likely to occur within the study
25 area. However, if Mt. Hood or another nearby Cascade volcano
26 were to erupt, there is potential for some ashfall to
27 accumulate in the study area and a large temporary increase
28 in sediment load in the Columbia River. In the event of a Mt.
29 Hood eruption, lahars (volcanic material flows) could carry
30 sediment into the Sandy River, then into the Columbia River
31 upstream of the study area.

32 **Groundwater Resources**

33 The primary groundwater resource in the study area is the Troutdale Aquifer System in Clark County,
34 Washington and Multnomah County, Oregon. Within Clark County, the aquifer is designated as a sole source
35 aquifer (SSA). In addition, Vancouver has designated the entire area within the city boundaries as a Critical
36 Aquifer Recharge Area. Groundwater from the SSA in Washington and in Oregon is used for industry, irrigation,
37 heat exchange, and drinking water. Under Section 1424(e) of the Safe Drinking Water Act, projects that seek
38 federal funding and have the potential to contaminate an SSA are subject to U.S. Environmental Protection
39 Agency review and approval.

What is moment magnitude (M_w)?

The moment magnitude scale, developed in the 1970s, is a method of measuring the strength of an earthquake. It has replaced the more familiar Richter scale because it can accurately measure a wider range of earthquake strengths. Like the Richter scale, the moment magnitude scale is *logarithmic*; an earthquake with $M_w 6.0$, for example, is about 32 times as strong as one with $M_w 5.0$. Moment magnitude scale measurements are similar to, but not precisely equal to, Richter scale measurements.

What is a lahar?

A lahar is a flow of volcanic material (such as rock debris and gases) and water that travels quickly and can cover great distances. Lahars typically flow downstream of a volcano within a river valley.

1 Within the study area, the Troutdale Aquifer System is
2 composed of multiple unconsolidated sedimentary deposits in
3 the Portland Basin and includes aquifer recharge areas and
4 discharge areas. In aquifer recharge areas, groundwater is
5 replenished through precipitation, infiltration from the
6 Columbia River and streams, percolation of water through
7 pervious surfaces, and contributions from drywells and
8 underground sewage disposal. Discharge areas are where
9 groundwater is withdrawn from wells or where it emerges
10 from the subsurface in springs, streams, or underwater where
11 it discharges to the Columbia River.

12 No drinking water supply wells are currently used within the
13 study area in Oregon. Within the study area in Washington, the
14 city of Vancouver relies entirely on groundwater from the
15 Troutdale Aquifer System. Within downtown Vancouver,
16 groundwater flow is influenced by pumping from water supply wells. In accordance with federal and state
17 regulations, Vancouver has established Special Wellhead Protection Areas around these wells, within which
18 certain activities, such as hazardous material and municipal waste disposal, septic systems, and infiltration
19 systems, are restricted to protect groundwater quality. A Special Wellhead Protection Area is located within
20 the northern portion of the study area.

21 **Groundwater Quality**

22 Contaminants from commercial and industrial activities in Vancouver and Portland have resulted in areas of
23 diminished groundwater quality. Information available from the Oregon Department of Environmental
24 Quality and Washington Department of Ecology indicates that contaminants such as chlorinated solvents,
25 petroleum products, and metals are found in groundwater at various locations in the study area.

26 As stipulated in the Safe Drinking Water Act and Washington Administrative Code Chapter 290, suppliers of
27 drinking water must monitor for and meet primary and secondary drinking water standards. Beginning in
28 approximately January 1979, the City of Vancouver has sampled and analyzed groundwater from its wells for
29 the following classes of compounds: inorganics, volatile organic compounds, herbicides, pesticides,
30 insecticides, radionuclides, fumigants, dioxins, and nitrate. A review of water quality data by the Washington
31 State Department of Health indicates that none of these contaminants have been detected at or above their
32 allowable limits in groundwater at any Vancouver water stations since the 1980s.

33 **3.17.3 Long-Term Benefits and Effects**

34 **No-Build Alternative**

35 ***Geologic Hazards***

36 The No-Build Alternative would maintain the existing I-5 infrastructure in the study area and would not
37 provide seismic improvements to the Interstate Bridges or other I-5 structures. The existing structures were
38 built before modern seismic codes were developed and could be substantially damaged in an earthquake.
39 The No-Build Alternative would also not address the risks of increased scour from potential flooding and
40 sediment load due to upstream, seismic induced landslides or lahars resulting from regional volcanic activity.

What is a sole source aquifer?

EPA defines a sole source aquifer as an aquifer or aquifer system that supplies at least 50% of the drinking water consumed in the area overlying the aquifer and as one for which there is no alternative source or combination of drinking water sources that could physically, legally, and economically act to supply those dependent upon the aquifer.

1 **Geologic Resources**

2 The No-Build Alternative would have limited need for geologic resources for I-5 operation and maintenance.
3 The No-Build Alternative would not affect local surface mining resources or expand local quarries.

4 **Groundwater Resources**

5 The No-Build Alternative would not provide stormwater management or treatment, and would therefore
6 continue existing impacts to degradation of the groundwater quality in the study area.

7 **Modified LPA**

8 **Geologic Hazards**

9 *Earthquakes*

10 The Modified LPA would have the long-term benefit of improving public safety, minimizing damage to
11 infrastructure, and limiting economic disruption in the event of an earthquake. The new Columbia River and
12 North Portland Harbor bridges, as well as ramp and interchange structures and transit facilities, would be
13 built to modern seismic safety standards. Design of the Modified LPA would apply advancements in
14 earthquake engineering, structural safety standards, and site-specific geological and seismic risk information
15 in the study area, which would improve public safety and structural stability during an earthquake. To meet
16 current design standards, the Columbia River bridges with the Modified LPA would include more substantial
17 foundation elements than the existing Interstate Bridge. The single-level movable-span bridge configuration
18 may require more substantial foundation elements than the fixed-span configurations. This is because
19 mechanical tolerances for this type of bridge may require
20 additional support for a seismic event.

21 The Modified LPA would stabilize weak soils along the
22 Columbia River, on Hayden Island, around Marine Drive, and
23 at Burnt Bridge Creek that are susceptible to liquefaction
24 during seismic events through ground improvements such as
25 soil mixing or stone columns.

26 The Ruby Junction Maintenance Facility expansion area lies
27 entirely within an area classified as Seismic Hazard Zone D –
28 Least Hazard. Construction of the Modified LPA would not
29 increase seismic effects hazards at the facility.

30 *Steep Slopes, Soil Erosion, and Landslides*

31 The Modified LPA would minimize construction on steep
32 slopes. The roadway design would include retaining walls or
33 other stabilization techniques to reduce the potential for soil
34 erosion and slope failure hazards. In the Burnt Bridge Creek area, which has steep slopes, the design includes
35 grading of slope angles, management of stormwater volume and flow to reduce erosion, and revegetation of
36 disturbed areas.

37 As noted above, landslides are not known to occur within the study area. The Modified LPA would address the
38 risks of increased scour that could result from potential landslides upstream caused by a major CSZ event.
39 New bridge pier design would decrease the risk of bridge damage in the event of changes in river flow and/or
40 sediment loads due to upstream landslides in the river.

41 The Ruby Junction Maintenance Facility expansion area is generally flat without steep slopes. No long-term
42 effects on geologic hazards are anticipated in this area.

Soil Liquefaction

Soil liquefaction is a phenomenon associated with earthquakes in which sandy to silty, water-saturated soils behave like fluids. As seismic waves pass through saturated soil, the structure of the soil distorts, and spaces between soil particles collapse, causing ground failure. In general, young, loose sediment and areas with high water tables are the most vulnerable to liquefaction.

1 *Volcanoes*

2 The Modified LPA would include design measures to address the risks of increased scour from potential
3 volcano-related impacts and decrease the risk of damage to the new Columbia River bridges due to lahar
4 effects upstream of the study area.

5 In the event of a volcanic eruption within the Cascade region, the prevailing wind patterns would carry the
6 majority of ash to the northeast, away from the study area. Therefore, ash accumulation is not anticipated to
7 pose risks to the new bridges under the Modified LPA.

8 **Groundwater Resources**

9 The Modified LPA would provide long-term benefits to groundwater as a result of stormwater management
10 and treatment throughout the study area. The associated reduction in pollutants from highway runoff would
11 benefit the groundwater quality for the Troutdale SSA and groundwater flows that contribute to the Columbia
12 River and Burnt Bridge Creek. There would be no adverse effects on groundwater resources.

13 3.17.4 Temporary Effects

14 **No-Build Alternative**

15 The No-Build Alternative would not have construction-related temporary effects on existing geologic hazards,
16 geologic resources, or groundwater resources.

17 **Modified LPA**

18 The Modified LPA would require excavating filling, drilling, and grading activities during construction. Because
19 the movable parts would be more sensitive to foundation settlement and movement during a seismic event,
20 the single-level movable-span bridge configuration may require slightly more construction effort and
21 materials to construct the relatively larger river piers and pier foundations.

22 **Geologic Hazards**

23 *Earthquakes*

24 Construction of the Modified LPA would follow the American Association of State Highway and Transportation
25 Officials (AASHTO) standards. Temporary structures would incorporate appropriate seismic design. This
26 would minimize risks from earthquakes during construction but would not provide the same level of resiliency
27 as the completed infrastructure.

28 *Non-Seismic Settling*

29 Although the design of the Modified LPA would address potential non-seismic settlement, if not correctly
30 designed and constructed, new structures with the Modified LPA could experience settling during
31 construction. Settling around structures occurs as soil conditions adjust to the weight of new structures.
32 Settling can result in various adverse effects, such as roadway cracks and compromised foundations, which
33 would require repair during construction. The greatest potential for settling is likely to occur on Hayden Island
34 and along the shoreline of the Columbia River, where fill materials were previously used to extend shorelines
35 and fill depressions. Settling issues could be present in other areas where retaining walls are planned.
36 Construction of retaining walls and backfilling could result in adverse effects from settling, if not properly
37 engineered and compacted. In addition, ground improvement methods could be used during construction to
38 provide beneficial structural performance in the Modified LPA. In areas where retaining walls are proposed at
39 the edge of the project footprint, the Modified LPA would comply with current standards for geotechnical

1 assessment, design, and construction to minimize the potential for settlement on adjacent properties. With
2 the correct design and construction methods, the risks of settlement would be minimal.

3 *Soil Erosion*

4 Soil erosion could occur during construction if not controlled. Construction activities could expose erosive
5 soils to wind and stormwater. Soil erosion has the potential to temporarily plug stormwater catch basins;
6 deposit soil surface water on roadways; diminish surface water quality in the Columbia River, Vanport
7 Wetland, and Burnt Bridge Creek; and undermine existing roadways and structures. The Modified LPA would
8 expose approximately 415 acres of near-surface soils to potential erosion from excavation, fill, clearing, and
9 grading during construction. Best management practices for erosion control, as described in Section 3.17.5,
10 would be incorporated into construction specifications to minimize the potential for these hazards.

11 *Geologic Resources*

12 The Modified LPA would require large amounts of geologic resources during construction, including topsoil,
13 fill, aggregate, and rock. Project-created demand could require existing aggregate mines to expand or new
14 mine sites to be developed. Local geologic resources are not unique but are limited in number, material types,
15 and volumes; approximately 33 mine sites are present within 10 miles of the study area.

16 *Groundwater Resources*

17 The Modified LPA is not expected to have substantial temporary effects on groundwater resources.
18 Construction techniques for deep bridge foundations would be designed to minimize the need for
19 groundwater dewatering. Dewatering may be necessary in areas where roadway sections are depressed and
20 there is a shallow water table, but the volume of water produced is expected to be small and would come
21 from shallow depths, not connected with groundwater resource production. Stormwater protection
22 measures, including spill prevention plans, would be in place during construction to protect groundwater and
23 surface water.

24 3.17.5 Indirect Effects

25 *Geologic Hazards*

26 The greatest risk from earthquakes under the Modified LPA occurs on Hayden Island and near the Columbia
27 River and North Portland Harbor. Earthquake effects include ground motion amplification and soil
28 liquefaction, which have a high potential to impact public safety, cause structural damage, and result in
29 economic disruption. Compared to the No-Build Alternative, the Modified LPA may attract development near
30 Vancouver's waterfront and Hayden Island in compliance with local land use plans. New and retrofitted
31 buildings and structures would be built to current seismic safety standards, potentially enhancing public
32 safety and decreasing the likelihood of structural and economic damage and disruption.

33 *Groundwater Resources*

34 Currently, stormwater in the study area is not treated. Over time, enhanced stormwater management
35 requirements and treatment standards would likely improve local groundwater quality, particularly for the
36 Troutdale Aquifer System.

37 *Geologic Resources*

38 Depending on the nature of long-term maintenance needs for the Modified LPA, there is the potential for
39 increased use of materials such as aggregate and concrete for the project. This slight increase in demand for
40 these materials could sustain mines or quarries over the long term. Mining operators would have to comply
41 with federal, state, and local laws to minimize potential environmental damage.

1 3.17.6 Potential Avoidance, Minimization, and Mitigation Measures

2 **Long-Term Effects**

3 ***Regulatory Requirements***

- 4 • Design structures to comply with federal, state, and city building seismic codes or standards and apply
5 advancements in earthquake science and construction materials and updates in the conceptual model.
- 6 • Design systems to minimize contamination of groundwater resources in compliance with Vancouver
7 Municipal Code Chapter 14.26 Water and Sewers – Water Resources Protection and Portland City Code
8 Title 21.35, Well Head Protection.

9 ***Project-Specific Mitigation***

- 10 • Design structures requirements to consider stormwater infiltration or other changed conditions near
11 shallow footings, retaining walls, and/or other structures that could increase the potential for soil
12 liquefaction during a future seismic event.
- 13 • Design the Modified LPA to accommodate a range of future conditions resulting from climate change to
14 provide resilience for geologic concerns, such as increased erosion and scour.
- 15 • Conduct site-specific assessments of existing geologic hazards such as, but not limited to, faults, ancient
16 landslides, steep cut slopes, non-seismic settlements, and soil liquefaction during design of the Modified
17 LPA. Site-specific assessments should include the use of geotechnical drilling, test pitting, material
18 testing, geophysical techniques, and/or subsurface displacement monitoring (inclinometers) and
19 monitoring well installation. Assessment would include recommended options for avoiding or mitigating
20 geologic hazards.
- 21 • Assess soil stabilization techniques to minimize the potential for soil liquefaction and non-seismic
22 settlements during design of the Modified LPA. Stabilization techniques include, but are not limited to, the
23 use of soil mixing, compaction grouting, jet grouting, and stone columns.
- 24 • Locate stormwater treatment facilities, to the extent possible, away from City of Vancouver well head
25 protection zones for WS-1 and WS-3.

26 **Temporary Effects**

27 ***Regulatory Requirements***

- 28 • Prepare and implement erosion control and stormwater pollution prevention plans and grading plans
29 during construction. Plans would adhere to ODOT and WSDOT guidelines.
- 30 • Prepare and implement stormwater discharge permits for construction.
- 31 • Conduct inspection and observation monitoring of all Modified LPA elements during construction and
32 long-term operations to ensure that appropriate construction and maintenance measures are being
33 taken.

34 ***Project-Specific Mitigation***

- 35 • Evaluate local geologic resources for future material needs.
- 36 • Recycle or reuse aggregate, quarry rock, asphalt, and concrete materials to the extent practical.