

1 Interstate Bridge Replacement Program
2 Portland, Oregon, and Vancouver, Washington

3 **DRAFT SUPPLEMENTAL**
4 **ENVIRONMENTAL IMPACT STATEMENT**

5 **Submitted Pursuant to:**

6 The National Environmental Policy Act (42 U.S.C. 4322(2)(c))
7 and the Washington State Environmental Policy Act (Ch. 43.21C RCW)

8 **Submitted by:**

9 Federal Highway Administration
10 Federal Transit Administration

11 *and*

12 Oregon Department of Transportation
13 Washington State Department of Transportation

14 Oregon Metro
15 Southwest Washington Regional Transportation Council

16 Tri-County Metropolitan Transportation District
17 Clark County Public Transportation Benefit Area

18 *in cooperation with*

19 National Oceanic and Atmospheric Administration National Marine Fisheries Service

20 National Park Service

21 U.S. Army Corps of Engineers

22 U.S. Coast Guard

23 U.S. Environmental Protection Agency

24 Washington State Department of Archaeology and Historic Preservation

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26
27
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Date of Approval

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Interstate Bridge Replacement Program

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Date of Approval

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WSDOT, Environmental Services Office Director

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Date of Approval

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Date of Approval

Sam Desue, Jr.

TriMet, General Manager

Date of Approval

Shawn Donaghy

C-TRAN, Chief Executive Officer

Date of Approval

1 **Oregon**

2 For ADA (Americans with Disabilities Act) or Civil Rights Title VI accommodations, translation/interpretation
3 services, or more information call 503-731-4128, TTY 800-735-2900 or Oregon Relay Service 7-1-1.

4 **Washington**

5 Accommodation requests for people with disabilities in Washington can be made by contacting the WSDOT
6 Diversity/ADA Affairs team at wsdotada@wsdot.wa.gov or by calling toll-free, 855-362-4ADA (4232). Persons
7 who are deaf or hard of hearing may make a request by calling the Washington State Relay at 711. Any person
8 who believes his/her Title VI protection has been violated, may file a complaint with WSDOT's Office of Equity
9 and Civil Rights (OECR) Title VI Coordinator by contacting (360) 705-7090.

1 ABSTRACT

2 The Interstate Bridge Replacement (IBR) Program—the renewal of the previously suspended I-5 Columbia
3 River Crossing (CRC) project—is a bridge, transit, and highway improvement project proposed by the Oregon
4 and Washington State Departments of Transportation (ODOT and WSDOT), Southwest Washington Regional
5 Transportation Council (RTC), Oregon Metro (Metro), Clark County Public Transportation Benefit Area
6 (C-TRAN), and Tri-County Metropolitan Transportation District (TriMet) to improve safety and mobility in the
7 Interstate 5 (I-5) corridor between Portland, Oregon, and Vancouver, Washington. I-5 is the main interstate
8 corridor on the West Coast of the United States (U.S.) from Canada to Mexico and one of only two roadway
9 crossings of the Columbia River in the Portland-Vancouver metropolitan area. The IBR Program focuses on a
10 5-mile segment of the I-5 corridor that extends from approximately Victory Boulevard in Portland to
11 State Route 500 in Vancouver.

12 The CRC project’s National Environmental Policy Act (NEPA) process previously concluded with a 2011 Record
13 of Decision and NEPA re-evaluations prepared in 2012 and 2013; however, the CRC project was discontinued
14 in 2014. In 2019, a bi-state legislative committee requested that ODOT and WSDOT reinstate the CRC project,
15 renaming it the IBR Program. In 2021 after the IBR Program was initiated, a third NEPA re-evaluation was
16 prepared to evaluate the effect of changes in conditions and regulations since 2013, as well as potential
17 design changes. The federal lead agencies, the Federal Highway Administration (FHWA) and the Federal
18 Transit Administration (FTA), determined that a supplemental environmental impact statement (SEIS) would
19 be necessary to identify and disclose potentially new adverse impacts and mitigation associated with the IBR
20 Program.

21 This Draft SEIS analyzes the transportation performance and potential impacts to the community and
22 environment resulting from the proposed Modified Locally Preferred Alternative (Modified LPA) and an
23 updated No-Build Alternative. In addition to transportation performance and impacts, the Draft SEIS analysis
24 also considers the financial feasibility and cost-effectiveness of the Modified LPA. The IBR Program’s Modified
25 LPA is a modification of the CRC LPA and is the result of a multitiered screening process that included input
26 from Program partners, tribes, and community members.

27 Following publication of a Final SEIS, the federal lead agencies will issue an Amended Record of Decision,
28 which would amend the 2011 Record of Decision.

29 The following persons can be contacted for additional information regarding this document:

30 **Interstate Bridge Replacement Program**

31 Chris Regan, IBR Program Environmental Manager
32 500 Broadway Street, Suite 200
33 Vancouver, WA 98660
34 (360) 859-0494 (Washington) or (503) 897-9218 (Oregon)

35 **Federal Highway Administration**

36 Thomas Goldstein, IBR Program Oversight
37 Manager
38 FHWA Oregon Division Office
39 530 Center Street NE, Suite 420
40 Salem, OR 97301
41 (503) 316-2545

42 **Federal Transit Administration**

43 Jeffrey L. Horton, PE, FTA Regional Engineer
44 FTA Region 10 Office
45 915 Second Avenue, Suite 3192
46 Seattle, WA 98174
47 (206) 220-4463

1 **FACT SHEET**

2 **Project Title**

3 Interstate Bridge Replacement Program

4 **Description**

5 The Interstate Bridge Replacement (IBR) Program is a bridge, transit, and highway improvement project
6 proposed by the Oregon and Washington State Departments of Transportation (ODOT and WSDOT), the
7 Southwest Washington Regional Transportation Council (RTC), Oregon Metro (Metro), Clark County Public
8 Transportation Benefit Area (C-TRAN), and Tri-County Metropolitan Transportation District (TriMet). The
9 Program’s purpose is to improve mobility in the Interstate (I-5) corridor by addressing present and future
10 travel demand and mobility needs in the Program area. The Program area extends from approximately Victory
11 Boulevard in Portland, Oregon, to State Route 500 in Vancouver, Washington, and includes the Interstate
12 Bridge across the Columbia River. The Program is intended to address specific needs in the region through
13 improvements to the following: travel safety and traffic operations on the Interstate Bridge and associated
14 interchanges; highway freight mobility, interstate travel, and commerce; transit connectivity, reliability, and
15 travel times; the availability of public transportation options in the study area; and the Interstate Bridge’s
16 structural integrity (seismic stability).

17 **Date of Issue**

18 Draft SEIS: to be determined

19 **Notice of Document Availability**

20 *Note to reviewers: Document availability, including alternative formats to the website (e.g., flash drive, hard*
21 *copies), will be further refined in collaboration with the Communications team and agency partners.*

22 An electronic copy of the Draft SEIS is available at no charge. Download an electronic copy here:
23 www.interstatebridge.org

24 Printed copies of the Draft SEIS are available for purchase. To request a printed copy of the Draft SEIS:

25 Submit request to info@interstatebridge.org, or

26 Call (360) 859-0494 (Washington), (503) 897-9218 (Oregon), or (888) 503-6735 (toll-free)

27 An electronic copy of the Draft SEIS is also available for review at various public libraries and meeting places
28 throughout the Program area, as follows:

29 *Note to reviewers: Locations to be confirmed/reviewed during reviews and with input from local partners.*

30 **Washington Locations**

- 31 • IBR Program Office
32 500 Broadway Street, Suite 200, Vancouver, WA 98660 (360) 859-0494
- 33 • Clark College – Cannell Library
34 1933 Fort Vancouver Way #112, Vancouver, WA 98663 (360) 992-2151

- 1 • Firstenburg Center (360) 906-5000
- 2 700 NE 136th Avenue, Vancouver, WA 98684
- 3 • Marshall and Luepke Community Centers
- 4 1009 E McLoughlin Boulevard, Vancouver, WA 98663 (360) 487-7100
- 5 • Vancouver Community Library
- 6 901 C Street, Vancouver, WA 98660 (360) 906-5000
- 7 • Washington State University – Vancouver Campus – Library
- 8 14204 NE Salmon Creek Avenue, Vancouver, WA 98686 (360) 546-9680

9 **Oregon Locations**

- 10 • Peninsula Park Community Center
- 11 700 N Rosa Parks Way, Portland, OR 97217 (503) 823-3620
- 12 • St. Johns Community Center
- 13 8427 N Central Street, Portland, OR 97203 (503) 823-3192
- 14 • Matt Dishman Community Center
- 15 77 NE Knot Street, Portland, OR 97212 (503) 823-3673
- 16 • University Park Community Center
- 17 9009 N Foss Avenue, Portland, OR 97203 (503) 823-3631
- 18 • Multnomah County Central Library
- 19 801 SW 10th Avenue, Portland, OR 97205 (503) 988-5123
- 20 • Portland State University – Branford P. Millar Library
- 21 1875 SW Park Avenue, Portland, OR 97201 (503) 725-5874
- 22 • Portland Community College – Cascade Campus – Library
- 23 705 N Killingsworth Street, Portland, OR 97217 (971) 722-5322
- 24 • University of Portland Library – Wilson W. Clark Memorial Library
- 25 5000 N. Willamette Boulevard, Portland, OR 97203 (503) 943-7111 or (800) 841-8261 x7111
- 26 • Albina Library
- 27 216 NE Knott Street, Portland, OR 97212 (503) 988-5123
- 28 • North Portland Library
- 29 512 N Killingsworth Street, Portland, OR 97217 (503) 988-5123
- 30 • St. Johns Library
- 31 7510 N Charleston Avenue, Portland, OR 97203 (503) 988-5123

32 **Comment Period**

33 **Dates TBD**

34 **How to Submit Comments**

35 **Written comments** on the Draft SEIS can be submitted through the online comment form [a URL and
36 hyperlink will be included when available], by email to DraftSEIScomment@interstatebridge.org [a hyperlink
37 will be included when the email is confirmed], or by regular mail to the address below.

38 IBR Program Draft SEIS
39 c/o Chris Regan, IBR Program Environmental Manager
40 500 Broadway Street, Suite 200
41 Vancouver, WA 98660

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1 Comments may also be submitted by **leaving a voice message** on the IBR Program’s comment line at
2 (888) 503-6735 (toll-free). Voice messages need to explicitly say “**Draft SEIS**” or “**Draft Supplemental EIS**” for
3 them to be identified and addressed as comments on the Draft SEIS.

4 *Note to reviewers: Instructions on leaving a voicemail will be confirmed with the Communications team.*

5 Comments can be submitted **orally and in writing at a public hearing** for the Draft SEIS on **Dates and**
6 **locations TBD** (details below).

7 In addition to submitting comments directly to the Program, comments can be submitted through the Notice
8 of Availability in the Federal Register [**a hyperlink will be included when the URL is available**].

9 For more information regarding this document please contact:

10 Chris Regan, IBR Program Environmental Manager
11 500 Broadway Street, Suite 200
12 Vancouver, WA 98660
13 (360) 859-0494 or (503) 897-9218

14 Comments on the Draft SEIS will be responded to in the Final SEIS.

15 Public Open Houses and Hearings

16 Public open houses and hearings will be held in Portland and Vancouver on the following dates and locations:

17 *Note to reviewers: The locations and details are to be determined. The placeholders below will be updated in*
18 *the Draft SEIS.*

19 **Oregon Location**

20 **Date**

21 **Time**

22 **Address**

23

24 **Washington Location**

25 **Date**

26 **Time**

27 **Address**

28 Subsequent Environmental Review

29 Following the Draft SEIS comment period and public open houses and hearings, the joint lead agencies will
30 identify potential changes and refinements to the Modified LPA and proposed mitigation measures. Following
31 refinements, the Program team will advance the engineering design and environmental analysis that will
32 inform the Final SEIS and Amended Record of Decision.

1 ANTICIPATED PERMITS AND APPROVALS

2 Anticipated Federal, State, and Local Permits and Approvals

Permit or Approval	Issuing Agency
7460 permits for permanent and construction obstructions	Federal Aviation Administration
23 USC 129(a)(1)(E), Federal Tolling Authority	FHWA
Access revision report approval	FHWA
Design analysis approval	FHWA
Design approval	FHWA
Real estate acquisition review	FHWA
Right of way (interstate) approval	FHWA
Right of way (railroad) approval	BNSF Railway
Air quality conformity determination	FTA
Endangered Species Act Section 7 consultation	National Oceanic and Atmospheric Administration National Marine Fisheries Service (NOAA Fisheries), U.S. Fish and Wildlife Service (USFWS)
Magnuson-Stevens Fishery Conservation Management Act	NOAA Protected Resources Division
Marine Mammal Protection Act	NOAA Fisheries
National Historic Preservation Act Section 106	FHWA, FTA, and National Park Service (NPS)
Archaeological Resources Protection Act permit	NPS
Section 4(f) of the U.S. Department of Transportation Act of 1966 evaluation	FHWA, FTA
Section 6(f) of the Land and Water Conservation Fund Act documentation	FHWA, FTA, NPS
Section 9 of the Rivers and Harbors Act general bridge permit	U.S. Coast Guard
Section 404 of the Clean Water Act (CWA)	U.S. Army Corps of Engineers (USACE)
Section 14 of the Rivers and Harbors Appropriation Act of 1899, as amended and codified in 22 USC 408 (Section 408)	USACE
Sole Source Aquifer Protection Act approval	U.S. Environmental Protection Agency
Migratory Bird Treaty Act	USFWS
Federal Lands to Parks program	U.S. General Services Administration, NPS
Approval of rail crossing, intersection, signals, and right of way encroachment permit	ODOT, WSDOT
Voluntary Cleanup Pathway approval	Oregon Department of Environmental Quality (DEQ)
CWA National Pollutant Discharge Elimination System construction stormwater permits	DEQ, Washington State Department of Ecology (Ecology)
CWA Section 401 water quality certifications	DEQ, Ecology
Air quality permits	DEQ, Ecology
Removal-Fill Permit	Oregon Department of State Lands (DSL)
Aquatic land use (aquatic lands lease) authorization	DSL

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Permit or Approval	Issuing Agency
Oregon Fish Passage Act approval	Oregon Department of Fish and Wildlife
Archaeological Excavation Permit	Oregon State Historic Preservation Office (SHPO), Washington Department of Archaeology and Historic Preservation (DAHP)
Aquatic use authorization	Washington Department of Natural Resources
Hydraulic Project Approval	Washington Department of Fish and Wildlife
City of Portland local permits and approvals (design review/land use review, historic resources review, noise variance, improvements in right of way, building permit – site development, sign permit, trade permits, non-park use of park)	City of Portland
City of Vancouver local permits and approvals (public facilities master plan [hybrid approach], transportation development review, traffic impact analysis, shoreline substantial development permit, critical areas permit, noise permit, waiver of certificate of appropriateness, building permit, trade permits, temporary use permit, access closure, sign permit [temporary])	City of Vancouver